

## Message Text

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43

ACTION IO-10

INFO OCT-01 AF-06 ARA-06 EUR-12 EA-06 NEA-09 ISO-00 IOE-00

SSO-00 NSCE-00 USIE-00 INRE-00 CIAE-00 DODE-00 PM-03

H-01 INR-07 L-02 NSAE-00 NSC-05 PA-01 PRS-01 SP-02

SS-15 AID-05 COME-00 EB-07 FRB-03 TRSE-00 XMB-02

OPIC-03 CIEP-01 LAB-04 SIL-01 OMB-01 FEA-00 AGR-05

STR-01 /120 W

----- 097962

O R 281406Z FEB 75

FM AMEMBASSY NAIROBI

TO SECSTATE WASHDC IMMEDIATE 1668

INFO AMEMBASSY ADDIS ABABA UNN

AMEMBASSY ALGIERS

AMEMBASSY BANGKOK

AMEMBASSY BEIRUT

AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY CAIRO

AMEMBASSY DAKAR

AMEMBASSY LIMA

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY NEW DELHI

AMEMBASSY PARIS

AMEMBASSY RABAT

AMEMBASSY SANTIAGO

AMEMBASSY TOKYO

AMEMBASSY TRIPOLI

AMEMBASSY TUNIS

USMISSION GENEVA

USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 1 OF 2 NAIROBI 1786

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E.O. 11652: GDS

TAGS: OCON, ECA

SUBJECT: ECA - THIRD MEETING OF CONFERENCE OF MINISTERS, NAIROBI,  
FEB. 24-28, 1975

BANGKOK FOR RED

IO FOR BUFFUM, BLAKE, AND MOREY; IO/CMD FOR WOODBURY; AID/PPC FOR BIRNBAUM; AID/AFR FOR ADAMS; AF FOR MULCAHY  
FROM USDEL CHAIRMAN CHARLES JAMES

1. SUMMARY: PLANS FOR RADICAL TRANSFORMATION OF AFRICAN DEVELOPMENT STRATEGY, INTERNATIONAL ECONOMIC ORDER, AND INTERNATIONAL ECONOMIC AND DEVELOPMENTAL MACHINERY HAVE BEEN SPEAR-HEADED BY ALGERIAN DELEGATION. MAJORITY OF AFRICAN DELEGATIONS APPEAR TO SUPPORT ALGERIAN RATIONALE AND PROGRAM. HEAD OF ALGERIAN DELEGATION, MINISTER OF COMMERCE YAKER, PEERLESS IN THIS FORUM. UN UNDER-SECRETARY-GENERAL VAN LAETHAM DEEPLY CONCERNED GRAVITY POTENTIAL EFFECT ALGERIAN INITIATIVE ON US SYSTEM. FROM VANTAGE POINT OF THIS CONFERENCE, NOTHING APPEARS ON HORIZON TO DAMPEN IMPACT "ALGERIAN STRATEGY" TO DOMINATE INTERNATIONAL CONFERENCES AND MEETINGS BETWEEN NOW AND 7TH SPECIAL SESSION OF UNGA. END SUMMARY.

2. A RADICAL TRANSFORMATION IN THE ECONOMIC AND POLITICAL CONSCIOUSNESS OF MANY AFRICAN ECONOMIC MINISTERS HAS BEEN COGENTLY ELABORATED AND CONSOLIDATED THROUGH EXCEPTIONAL EFFORTS OF THE ALGERIAN DELEGATION AT THIS CONFERENCE. BASED ON THE CONSENSUS EXPRESSED AMONG A MAJORITY OF DELEGATIONS, IT IS QUITE EVIDENT THAT AFRICAN DEVELOPMENT PLANNERS ARE NO LONGER CONTENT TO RELY ON THE DEVELOPMENT STRATEGIES OF DONOR ORGANIZATIONS AND UN AGENCIES AND ON FINANCING FROM TRADITIONAL EXTERNAL SOURCES. THE ALGERIAN DELEGATION HAS CAREFULLY ORCHESTRATED THE EMERGING CONFERENCE THEME OF ECONOMIC SELF-DETERMINATION AND SELF-SUFFICIENCY. ABLY LED BY ALGERIAN MINISTER OF COMMERCE YAKER, APPROXIMATELY HALF OF THE DELEGATIONS WHO HAVE SPOKEN THUS FAR HAVE STRONGLY ECHOED THE ALGERIAN CALL FOR AN END TO AFRICAN DEPENDENCE ON THE DEVELOPED COUNTRIES.

3. WHAT WOULD HAVE BEEN VIEWED IN THE NOT-TOO-DISTANT PAST AS A REPETITION OF EXTREME ALGERIAN POLITICO-ECONOMIC RHETORIC SHOULD  
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NOW BE SERIOUSLY CONSIDERED AS A REFLECTION OF AN ALTERED STATE OF ECONOMIC CONSCIOUSNESS AMONG AFRICAN DEVELOPMENT STRATEGISTS. THE HERCULEAN EFFORTS OF YAKER AT THIS CONFERENCE ARE BY HIS EXPLICIT COMMENTS A PRELUDE TO THE FORTHCOMING 7TH SPECIAL SESSION OF THE UNGA. WE SHOULD ANTICIPATE INTENSE PRESSURE BY THE DEVELOPING COUNTRIES OF AFRICA AND THE REST OF THE THIRD WORLD, LED BY THE ALGERIANS, TO TRANSFORM DRASTICALLY THE DEVELOPMENT MANDATE OF THE ENTIRE UN SYSTEM. FROM THE VANTAGE

POINT OF THIS CONFERENCE, NOTHING APPEARS ON THE HORIZON TO  
DAMPEN THE IMPACT OF THE "ALGERIAN STRATEGY" TO DOMINATE INTER-  
NATIONAL CONFERENCES AND MEETING SBETWEEN NOW AND THE 7TH  
SPECIAL SESSION. SIX MONTHS BEFORE THE SESSION IS

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ACTION IO-10

INFO OCT-01 AF-06 ARA-06 EUR-12 EA-06 NEA-09 ISO-00 SSO-00

NSCE-00 USIE-00 INRE-00 CIAE-00 DODE-00 PM-03 H-01

INR-07 L-02 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

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/120 W

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O R 281406Z FEB 75

FM AMEMBASSY NAIROBI

TO SECSTATE WASHDC IMMEDIATE 1669

INFO AMEMBASSY ADDIS ABABA UNN

AMEMBASSY ALGIERS

AMEMBASSY BANGKOK

AMEMBASSY BEIRUT

AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY CAIRO

AMEMBASSY DAKAR

AMEMBASSY LIMA

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AMEMBASSY SANTIAGO

AMEMBASSY TOKYO

AMEMBASSY TRIPOLI

AMEMBASSY TUNIS

USMISSION GENEVA

USMISSION USUN NEW YORK

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BANKGOK FOR RED

IO FOR BUFFUM, BLAKE, AND MOREY; IO/CMD FOR WOODBURY; AID/PPC FOR BIRNBAUM; AID/AFR FOR ADAMS; AF FOR MULCAHY FROM USDEL CHAIRMAN CHARLES JAMES

DUE TO OPEN, AFRICAN POSITION IS CRYSTALLIZING UNDER THE DEFT MANAGEMENT OF ALGERIA.

4. IN THE TEMPORARY ABSENCE OF THE FULL TEXT OF YAKER'S SPEECH TO THIS CONFERENCE, THE FOLLOWING SYNOPSIS ILLUSTRATES THE THRUST AND EXCESSES OF THE ALGERIAN MANIFESTO: (A) OPEC COUNTRIES IN FOREFRONT OF STRUGGLE TO LIBERATE WHOLE THIRD WORLD, HAVE DEMONSTRATED PRINCIPLE OF SELF-RELIANCE; (B) INCREASE IN OIL PRICES HAS NOT CAUSED CURRENT WORLD ECONOMIC CRISIS, BUT HAS SHOWN WAY TO SIMILAR INCREASES IN OTHER PRIMARY PRODUCTS THROUGH ORGANIZATION AND CONTROL BY PRODUCERS; (C) CRISIS RESULTS FROM LONG-STANDING UNDERLYING MALAISE IN INTERNATIONAL CAPITALISTIC SYSTEM; (D) MALAISE ALSO EXTENDS TO AFRICAN ECONOMIES AS WITNESSED BY REGRESSION IN INTRA-AFRICAN TRADE OVER LAST FEW YEARS; (E) THE EFFECT OF VERY EXPENSIVE SERVICES AND FINISHED GOODS FROM DEVELOPED COUNTRIES, ACCENTUATED BY NEAR-COLLAPSE OF INTERNATIONAL MONETARY SYSTEM, HAS MEANT WORSENING TERMS OF TRADE AND BALANCE OF PAYMENTS DEFICITS FOR DEVELOPING COUNTRIES; (F) EACH DEVELOPING COUNTRY MUST DETERMINE ITS OWN BEST SYSTEM, AND MASSIVE REPLANNING EFFORTS ON THE PART OF ALL DEVELOPING COUNTRIES ARE NEEDED TO REDRESS THE CURRENT LEGACY OF HUMAN EXPLOITATION CREATED BY DELIBERATE AND ORGANIZED POLICY OF "UNDERDEVELOPED AID" BY DEVELOPED WORLD; (G) SOLUTIONS EXIST IN RECOMMENDATIONS OF DAKAR CONFERENCE, E.G. PRICE GUARANTEES, INDEXING OF COMMODITIES AND SERVICES, CONTROL OF MULTINATIONAL CORPORATIONS, AND CREATION OF GENERALIZED PRODUCERS' ASSOCIATIONS FOR PRIMARY PRODUCTS.

5. SPEECH MADE MORE ATTRACTIVE BY UNSPECIFIED  
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OFFERS OF HUGE AMOUNTS OF AID ON CONCESSIONARY TERMS FROM OIL-RICH COUNTRIES TO AFRICA'S 36 RESOURCE-POOR DEVELOPING COUNTRIES. THE EXEMPLARY DIMENSION OF SPEECH WAS ALGERIAN GROWTH RATE OF 9 PERCENT BASED ON REINVESTMENT RATE OF 40 PERCENT OF ITS GNP, IMPLYING THAT IF OTHER COUNTRIES ORGANIZE THEIR FOREIGN TRADE ALONG LINES ENVISAGED BY DAKAR CONFERENCE, THEY TOO CAN ENJOY HIGHER AND MORE CONSTANT INCOME FROM THEIR RAW MATERIALS. HE ADDED THAT DESPITE GOOD EXPORT EARNINGS ALGERIA STILL HAS A CURRENT DEFICIT IN ITS BALANCE OF PAYMENTS. SPEECH ENDED WITH REFERENCE TO DISCRIMINATORY MEASURES IN U.S. TRADE BILL AND U.S. THREATS OF AGGRESSION AND MILITARY INTERVENTION AGAINST OIL EXPORTING COUNTRIES; DECLARATION OF INTENTION TO CALL FOR WORLD CONFERENCE TO SET UP NEW INTERNATIONAL ECONOMIC STRUCTURES AT FORTHCOMING OPEC SUMMIT IN ALGIERS; AND APPEAL TO SELF-RELIANCE AND COOPERATION TO CREATE AN IMPROVED INTERNATIONAL ECONOMIC SYSTEM.

6. YAKER PERSONAL PROFILE: APPEARS SOMEWHAT HUMOR-LESS, VERY SINGLE-MINDED, DEVOTED TO CAUSE OF IMPROVING HUMAN CONDITION. HE IS VERY, VERY ABLE AND OBVIOUSLY HAS EXTENSIVE BACKGROUND IN CONFERENCES OF THIS KIND. WITH A NEARLY INFLATABLE SENSE OF TIMING AND TACTICS, HE IS ALWAYS ONE OR TWO STEPS AHEAD OF CONFERENCE, BUT NEVER SO FAR AHEAD AS TO LOSE CONTACT WITH, OR BE OFFENSIVE TO, THE OTHER DELEGATES. HE PROJECTS AN IMAGE OF YOUTH, OPTIMISM, AND VIGOR AND HAS FULL COMMAND OF ANY NEEDED FACT OR FIGURE. HE IS THE ONLY DELEGATION WHICH HAS A COMPREHENSIVE, TOTAL PROGRAM AND A WELL-REASONED ANSWER TO EVERY QUESTION. THOSE DELEGATIONS WHICH CONCEIVABLY MIGHT OPPOSE HIS PROGRAM OF ACTION APPEAR BY COMPARISON TO BE WOEFULLY UN-PREPARED. YAKER'S SKILL AND CONFIDENCE COMBINED WITH HIS MESSAGE OF AFRICAN SALVATION IS HAVING CONSIDERABLE IMPACT.

7. THE POLITICAL DIMENSION OF THE ALGERIAN INITIATIVE IS UNLIKE ANY WE HAVE EXPERIENCED IN THE CONFIDENTIAL

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RECENT HISTORY OF THE UN SYSTEM. WHILE FOUNDED ON ECONOMIC ISSUES, THE UNDERLYING RATIONALE OF THE INITIATIVE IS POLITICAL AND THEREFORE SHOULD NOT BE DISMISSED AS BEING MERELY "TECHNICAL" OR OF SECONDARY

IMPORTANCE. THE STAKES ARE VAST. THEY ONLY BEGIN WITH THE 7TH SPECIAL SESSION AND ALGERIAN IDEAS ABOUT RESTRUCTURING THE UN ALONG REGIONAL OR "VERTICAL" LINES. THE AIM IS CONTROL OF DESTINY - A POLITICAL OBJECTIVE. WE CANNOT AFFORD TO IGNORE THIS INITIATIVE WHICH IS BOUND TO PROFOUNDLY AFFECT THE ENTIRE INTER-NACIONAL ORDER.

8. UN UNDER-SECRETARY-GENERAL VAN LAETHAM SOUGHT OUT MEMBER OF U.S. DELEGATION (KHAN) TO PRIVATELY STRESS HIS AWARENESS OF THE GRAVITY OF THE THREAT POSED BY THE ALGERIAN INITIATIVE AND TO INFORM US THAT HE WAS WORKING BEHIND THE SCENES TO MODERATE IT. HE SAID THAT HE HAD PERSONALLY TALKED TO YAKER AND WOULD HAVE FURTHER CONVERSATIONS WITH AMBASSADOR BENNETT AND AMBASSADOR FERGUSON IN NEW YORK ON THIS SUBJECT. VAN LAETHAM FELT THAT THE ALGERIANS WERE PLAYING A VERY RISKY GAME INVOLVING "DOUBLE BLACKMAIL", I.E. PRESUMABLY IN THE PROMISE OF AID TO THE LDCS AS DESCRIBED ABOVE, IN EXPECTATION OF "THIRD WORLD UNITY" ON THE ALGERIAN PROGRAM, AND BLACKMAIL OF THE OPEC COUNTRIES TO SECURE RELEASE OF HUGE AMOUNTS OF PETRO-DOLLARS FOR DEVELOPMENT ASSISTANCE.

MARSHALL

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## Message Attributes

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**TAGS:** OCON, ECA  
**To:** STATE  
**Type:** TE  
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